

Permitting & Assistance Branch Staff Report

New Solid Waste Facilities Permit for the

Glenn County Transfer Station

SWIS No. 11-AA-0036

March 24, 2016

Background Information, Analysis, and Findings:

This report was developed in response to the Glenn County Department of Environmental Health Local Enforcement Agency's (LEA) request for the Department of Resources Recycling and Recovery (Department) concurrence on the issuance of a proposed new Solid Waste Facilities Permit (SWFP) for the Glenn County Transfer Station, SWIS No. 11-AA-0036, located in Glenn County and owned and operated by the Glenn County Planning and Public Works Agency. A copy of the proposed permit is attached. This report contains Permitting & Assistance Branch staff's analysis, findings, and recommendations.

The proposed permit was received on February 18, 2016. Action must be taken on this permit no later than April 18, 2016. If no action is taken by April 18, 2016, the Department will be deemed to have concurred with the issuance of the proposed new SWFP.

The following are the key design parameters of the proposed project:

	Proposed Permit
Operator	Glenn County Planning and Public Works Agency
Owner	Glenn County Planning and Public Works Agency
Facility Type	Transfer/Processing Facility; Inert Debris Type A Disposal Facility
Proposed Hours/Days of Operation	7:00 AM to 6:00 PM, 7 days per week (closed New Year's Day, Labor Day, Memorial Day, Thanksgiving and Christmas), with site preparations allowed up to an hour before opening and an hour after closing
Proposed Maximum Tonnage	250 Tons per Day (200 tons/day transfer/processing, 50 tons/day inert debris type A disposal)
Proposed Traffic Volume	230 Vehicles per day
Proposed Area (acres)	20.98 acres; 20.0 acres for the Transfer/Processing Facility and 0.98 acres for the Inert Debris Type A Disposal Facility
Estimated Closure Date	September 2080 for Inert Debris Type A Disposal Facility
Design Capacity (cubic yards)	5,000 for Inert Debris Type A Disposal Facility
Waste Types	Agricultural, compostable material and yard waste, construction and demolition material, dead animals, industrial, inert, mixed municipal solid waste and tires.

Background:

The proposed new Transfer Processing Facility (TS) will be constructed in two phases. Phase I is to operate a temporary TS within the current Glenn County Landfill (GCLF) boundary for the period of time between the closure of the GCLF and opening of a proposed Glenn County Solid Waste Conversion Facility (GCSWCF), located in northern Glenn County on State Route 32. If the GCSWCF project does not open or does meet expectations, the temporary TS will be expanded into a permanent TS on the project site referred as Phase II, with new and updated improvements including the construction of a Material Recovery Facility building. The new SWFP as proposed, would allow for the operation of both the Phase 1 temporary TS and the Phase II permanent TS if necessary.

Findings:

Staff recommends concurrence in the issuance of the proposed new SWFP. All of the required submittals and findings required by Title 27 of the California Code of Regulations (27 CCR), Section 21685, have been provided and made. Staff has determined that the California Environmental Quality Act (CEQA) requirements have been met to support concurrence. The findings that are required to be made by the Department when reaching a determination are summarized in the following table. The documents on which staff's findings are based have been provided to the Branch Chief with this Staff Report and are permanently maintained by the Waste Permitting, Compliance, and Mitigation Division.

27 CCR Sections	Findings	
21685(b)(1) LEA Certified Complete and Correct Report of Facility Information	The LEA provided the required certification in their permit submittal letter dated February 12, 2016.	<input checked="" type="checkbox"/> Acceptable <input type="checkbox"/> Unacceptable
21685(b)(2) LEA Five Year Permit Review	A Permit Review Report is not required for a new SWFP.	<input checked="" type="checkbox"/> Acceptable <input type="checkbox"/> Unacceptable
21685(b)(3) Solid Waste Facility Permit	Staff received a proposed Solid Waste Facilities Permit on February 18, 2016.	<input checked="" type="checkbox"/> Acceptable <input type="checkbox"/> Unacceptable
21685 (b)(4)(A) Consistency with Public Resources Code 50001	The LEA in their final permit submittal package received on February 18, 2016, provided a finding that the facility is consistent with PRC 50001. Waste Evaluation & Enforcement Branch (WEEB) staff in the Jurisdiction Compliance Unit found the facility is identified in the Non-Disposal Facility Element, as described in the memorandum dated February 23, 2016.	<input checked="" type="checkbox"/> Acceptable <input type="checkbox"/> Unacceptable
21685(b)(9) LEA CEQA Finding	The LEA provided a finding in their permit submittal package received on February 18, 2016, that the	<input checked="" type="checkbox"/> Acceptable <input type="checkbox"/> Unacceptable

27 CCR Sections	Findings	
	proposed permit is consistent with and supported by the existing CEQA documentation. See the Environmental Analysis below for details.	
21650(g)(5) Public Notice and/or Meeting, Comments	A Public Informational Meeting was held by the LEA on January 21, 2016. One written comment was received by the LEA. Oral comments were addressed by the LEA. See Public Comments section below for details.	<input checked="" type="checkbox"/> Acceptable <input type="checkbox"/> Unacceptable
CEQA Determination to Support Responsible Agency's Findings	The Department is a responsible agency under CEQA with respect to this project. Permitting and Assistance Branch staff has determined that the CEQA record is adequate for use to support the Branch Chief's action on the proposed new SWFP.	<input checked="" type="checkbox"/> Acceptable <input type="checkbox"/> Unacceptable

Compliance History:

Permitting & Assistance Branch staff have determined that the design and operations described in the submitted Transfer Processing Report, dated December 3, 2015, will allow the proposed facility to comply with State Minimum Standards.

Environmental Analysis:

Under the California Environmental Quality Act (CEQA), the Department must consider, and avoid or substantially lessen where feasible, any potentially significant environmental impacts of the proposed SWFP before the Department concurs in it. In this case, the Department is a Responsible Agency under CEQA and must utilize the environmental document prepared by the Glenn County Planning and Public Works Agency, acting as Lead Agency, absent changes in the project or the circumstances under which it will be carried out that justify the preparation of additional environmental documents and absent significant new information about the project, its impacts and the mitigation measures imposed on it.

The activities that will be authorized by the issuance of the proposed permit include: operation of a Transfer/Processing Facility and an Inert Debris Type A Disposal Facility; hours of operation will be 7:00 AM to 6:00 PM, 7 days per week (closed New Year's Day, Labor Day, Memorial Day, Thanksgiving and Christmas), with site preparations allowed up to an hour before opening and an hour after closing; permitted maximum tonnage will be 250 Tons per Day (200 tons/day transfer/processing, 50 tons/day inert debris type A disposal); permitted traffic volume will be 230 Vehicles per day; and permitted acreage will be 20.98 acres; 20.0 acres for the Transfer/Processing Facility and 0.98 acres for the Inert Debris Type A Disposal Facility .

These activities are supported by the following environmental document.

A Negative Declaration (ND), State Clearinghouse (SCH) No. 2014052019, was circulated for a 30 day comment period from May 8, 2014, to June 6, 2014. The project analysis concluded there are no significant impacts. The ND was adopted by the Glenn

County Board of Supervisors on July 15, 2014 and a Notice of Determination was filed with the State Clearinghouse and on July 18, 2014

The Glenn County LEA, has provided a finding that the proposed new SWFP is consistent with and supported by the cited environmental document.

Staff recommends that the Department, acting as a Responsible Agency under CEQA, utilize the ND as prepared by the Lead Agency in that there are no grounds under CEQA for the Department to prepare a subsequent or supplemental environmental document or assume the role of Lead Agency for its consideration of the proposed new SWFP. Department staff has reviewed and considered the CEQA record and recommends the ND is adequate for the Branch Chief's approval of the proposed project for those project activities which are within the Department's expertise and/or powers, or which are required to be carried out or approved by the Department.

The administrative record for the decision to be made by the Department includes the administrative record before the LEA, the proposed new SWFP and all of its components and supporting documentation, this staff report, the Notice of Exemption, and other documents and materials utilized by the Department in reaching its decision on concurrence in, or objection to, the proposed new SWFP. The custodian of the Department's administrative record is the Legal Office, Department of Resources Recycling and Recovery, P.O. Box 4025, Sacramento, CA 95812-4025.

Public Comments:

The project document availability, hearings, and associated meetings were noticed consistent with the SWFP requirements. The LEA held a public informational meeting at 3:30 pm on January 21, 2016, at the Board of Supervisors' Chambers at 525 West Sycamore Street in the City of Willows. Approximately 25-30 people were in attendance and expressed their support for the proposed Glenn County Transfer Station. Multiple members of the audience expressed their opposition of a separate project; the proposed Glenn County Solid Waste Conversion Facility location on State Highway 32 between the Cities of Orland and Chico.

Additionally, the LEA received one written comment via email, supporting the Glenn County Transfer Station and opposing the Glenn County Solid Waste Conversion Facility. The LEA acknowledged all comments received and recommended that comments pertaining to the Glenn County Solid Waste Conversion Facility be directed to the Glenn County Board of Supervisors.

Department staff provided an opportunity for public comment during the CalRecycle Monthly Public Meeting on March 15, 2016. No public comments on the proposed new SWFP have been received by department staff.